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Department of State

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CORRECTION

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S/AZ: WAChapin: rvm · (Drafting Office and Officer)

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DEPARTMENT OF STATE

Memorandum of Conversation

DATE: Sept. 21, 1960

SUBJECT:

Indonesian Peaceful Uses Agreement and Reactor Grant

Proposal

PARTICIPANTS: Mr. Sumitro, Indonesian Embassy

SEA - Mr. Wenzel S/AE - Mr. Chapin

COPIES TO:

SEA - Mr. Wenzel L/T - Mrs. McDowell

AEC (2)

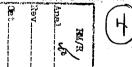
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Amembassy Djakarta Amembassy Tokyo

The Indonesians gave the Department a note on September 14, 1960 stating that their Government had complied with all the statutory and constitutional requirements to bring into effect the Agreement for Cooperation Concerning Civil Uses of Atomic Energy, signed at Washington on June 8, 1960. Mr. Chapin gave a note to Mr. Sumitro dated September 21, acknowledging the Indonesian note and stating that the United States Government had complied with all its statutory and constitutional requirements. The Agreement thereby came into effect as of the date of the United States note.

Mr. Sumitro then inquired whether Indonesia could expect to receive in the near future a commitment for the reactor grant and asked whether any United States consultants could come to Indonesia to examine the reactor proposal.

Mr. Chapin replied that no fixed date could be given for a letter of commitment, but that there appeared to be no serious obste at the moment to the approval of the grant. He added that the ASC Scientific Representative in Tokyo, Mr. Pennington, and perhaps in another representative of the AEC might possibly be in a position to visit Indonesia in the near future.



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By AND NARA Date 8/11/00

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November 7, 1960

TOAKC 253

A. A. Wells, Director Division of International Affairs

W. Herbert Pennington, AEC Scientific Representative Tokyo Office

VISIT TO INDONESIA

Symbol: TO:WHP

SPECIAL ASSISTANT TO THE SECRETARY S/AE NOV 10 1960 AM PN/ 7,8,9,10,11,12,1,2,3,4,5,6

The writer visted Indonesia October 27-31, 1960, for consultations on atomic energy matters with the United States Mission, IAEA, Institute of Atomic Energy and Bandung Institute of Technology personnel. Bandung was visited October 27-29 for discussions and inspection of the new site for the reactor.

The reactor project is moving shead slowly having been delayed somewhat by a change in site, summer vection and indecision as to whether or not to employ an Architect-Engineer (Holmes and Marver) for assistance in the project. A provisional contract was signed with General Atomic for the reactor to become effective when the reactor grant is received from the United States but to terminate April 1961 if there is no grant by them. The bilateral agreement lacks the signature of President Subanno to become effective.

Dr. Siwabessy expects him to sign it soon. The writer estimates that the project can be completed approximately 18-24 months following approval of the reactor grant so that the earliest date for completion is 1962. This probably will be about two years sheed of the USSR reactor and will permit time for adequate training of staff.

The IAEA has been slow to react to requests for assistance to Indonesia. USBR offered followships for long-term training have been implemented but only three of the IAEA followships have been made available. An IAEA health physics expert, Mr. Robert Alemander, formerly of Atomics International, arrived in October for a one year tour. He is stationed in Bandung at present but will work with other groups in Indonesia per Dr. Simbossy. This will include the Institute of Atomic Energy, Godja Hada University and the Pasar Kingga staffs.

Considerable assistance is being given to USON in the stanic energy program by Dr. John Frankel who is a number of the UCLA contract team at Gadja Mada University at Jogjaharta. He assisted the writer during his visit. He is a professor of nuclear engineering

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TOAEC 253, continued Subject: Visit to Indonesia

and has had considerable experience in the atomic energy field at the California Research and Development Corporation before going to UCLA. He has picked up the uncompleted work of Dr. Brownell of Michigan University designing the Radiation Research Laboratory for Pasar Minggu. This work is nearly completed.

The writer is concerned with the staff situation and is still somewhat unimpressed by the extent of reactor knowledge of the staff members met thus far. The current training program coupled with the delays in the initiation of the project will help to provide staff that may operate the reactor safely. However, the effective utilization of this limited capability reactor may require quite a long period to schieve. More assistence should be fortherming from IAEA in the form of fellowships and experts. USOM can assist materially by recruiting nuclear trained staff for the University of Kentucky team working at the Institute of Technology. In addition, continued utilization of Dr. Frankel and other nuclear scientists in Indonesia will be most helgful.

Mestings with Dr. Givabesey

The writer met with Dr. G. A. Sivebessy, Chairman of the Institute of Atomic Energy, on Catober 27 and 29 to discuss matters of mutual interest. The writer found Dr. Sivebessy scannet nervous, impulsive and seriously concerned about the Indonesian Atomic Energy Program. He was quite critical of IAEA and the lack of results that they have had from them in the form of technical assistance. He insists that the IAEA to date has been highly politically influenced and they need only send politicians to their meetings. He is against sending their low level technical staff there for the Secretarist since they are not atomic energy experts and are greatly needed at home. In addition, he feels that they use it as a means of "escaping" conditions at home.

The USSR Research Reactor "Grant" was discussed. The "grant" is part of a quarter billion dollar loss program the terms of which were pretty well dictated by USSR. Among the items was a one negament swiming pool research reactor. The reactor will be the responsibility of the Ministry of Industry and will be used for industrial research and irradiations as well as radioisotope production. Dr. Singlessy (and Dr. Ong and Mr. Djaki Ahimsa) indicated that the reactor project is of such low priority that it will not be initiated until at least 1962 and therefore will be a couple of years behind the Bendung reactor. Therefore, in view of the later schedule and separate Ministry concerned they don't expect serious competition between the two reactor projects.



TOAEC 253, continued Subject: Visit to Indonesia

Dr. Siwabessy hopes to get President Sukarno to sign the bilateral agreement soon thereby making it effective. He recently signed the contract for the TRIGA Mark II Research Reactor with General Atomic. The latter will become effective when the research reactor grant is received but will terminate April 1961 if the grant is not received. The contract guarantees the reactor for a 12-month period after construction instead of having a definite term from date of contract. Dr. Sivabessy inquired as to the status of the reactor grant and was told that it was under consideration but USAEC required supplemental information for the proposal as outlined in letter from M. B. Krater to Dr. Sivabessy on August 24, 1960. (Dr. Sivabessy had not received this letter and the questions raised in it were reviewed with him and the Bandung staff.)

He has delegated the responsibilities for the project to the Institute of Technology with Mr. Djali Abinas, ISNSE No. 8, serving as limison between his office and the Institute. He wants the Institute to avail themselves of the services of Holmes and Narver as Architect-Engineer for the design and construction of the reactor hall and laboratory wing but was leaving the decision up to Professor Cng. He feels that the local people do not have sufficient experience to do this project in a first class and expeditious manner. Since this is the first reactor he thinks that the project should have this outside assistance. (The writer agreed and in subsequent discussions at Bandung it was agreed to use MAN for design supervision and drawing checking and negotiate for construction supervision later.)

Dr. Siwabersy was favorably impressed by the USSR offers for long term (i.e., 5-5 years) training of nuclear scientists starting at the undergraduate level. He admits that there will be considerable "brain-washing" for the first year but if they become Communists they should stay in USSR. He wants them back in Indonesia as non-Communist, well trained scientists. He made a strong plea for the United States to offer more long term training for them instead of the approximately one year that has been offered in the past for courses at ABL and ORML. He feels that people from Indonesia require many months of orientation and to get the "sightseeing" out of their system. Therefore, the longer period is required for an effective program. He was discouraged from his original idea to send scientists for their entire undergraduate training since there is insufficient background at that stage to permit good selection of candidates.

He is specifically interested in sending a team of five or six raw materials trainess to work in the various phases of prospecting and

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TOAEC 253, continued Subject: Visit to Indonesia

4.

ore processing for several years. He wants them to be a rather self-sufficient team to initiate an active program for Indonesia when they return. It was suggested that such a program be proposed through IAEA or the local USCM for consideration. (The Geology Repartment at the Institute of Technology is having great difficulty getting a relatively small appropriation for a modest prospecting program which does indicate some ambiguity in Sivabessy thinking concerning the ray materials program.)

Dr. Sivebessy almost completely discounted IARA help in training the reactor project staff and will look to USCM for most of his assistance. He is depending on USCM through the University contrasts for considerable assistance in his Radiation Research Facility at Fasar Minggu and the Radioisotope Laboratory and subcritical assembly at Gadja Mada University.

Dr. Siwebessy plans to use the IAEA health physics expert for teaching health physics on a country-wide basis. He wants to keep him in Indonesia for an extended period, particularly until after the reactor goes critical. This will require a stay of two to three years and an extension of the current one-year contract.

He was given a copy of the technical films available through the Tokyo Office and plans to use those that were taken to Bendung by the writer, G-2, 16, 33 and M-51. He is highly in favor of a public education program through the medium of films. He was advised to stay in touch with USIS to obtain popular level films on atomic energy. He does prefer to have the films for use in his own organizations versus open shows in USIS facilities. He thinks that it is difficult to get good attendance in USIS facilities.

Incidentally, he is interested in getting a 2-3 year training fellowship in the United States for Mrs. Siwabessy (No. 2) who is a (young and charming) chemist and designated head of the Endiation Research Laboratory at Pasar Minggu. Mrs. Siwabessy did not seem overly enthusiastic about the proposal though.

Research Reactor Project

Discussions were held at Bandung with Professor Ong, Mr. Djali Ahimsa, Mr. Alexander, IAEA, Dr. Frankel, UCLA and Mr. Saunders, USCM. The major areas of discussion were the new reactor site which was inspected, use of Holmes and Marver as Architect-Engineer, staff training, equipment, waste disposal and health physics progress.

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TOAMC 253, continued Subject: Visit to Indonesia

Mr. Robert Alexander, formerly health physicist with Atomics International and Convair, had arrived the previous week as an IAEA sponsored expert and was requested by Professor Ong to sit in on the discussions. Respite his being somewhat inexperienced and insisting on rather strong dominance of the project by the Health Physicist the writer feels that he can be of considerable help to the project. However, he as arrived too early to be of direct assistance at the time the reactor may go critical even with a one-year extension. A radiochemist has been promised by IAEA but he has not been assigned.

The points raised in the August 24, 1960, letter from Kratzer to Siwabessy were discussed and it was suggested that supplemental information be submitted for the reactor proposal with particular emphasis on new site conditions, staff training, revised costs, use of architect-engineer for the project, schedule and waste disposal plans.

The project has not developed inertia as yet due to inadequate staff, summer vecation, lack of liaison and general conditions that one finds in a country such as Indonesia. When A. C. Johnson of General Atomic visited Bandung in early June of this year, he strongly recommended that the Institute engage the Holmes and Marver Engineering Co. of Los Angeles as architect-engineer for the research reactor project. HAN is subcontractor for General Atomic for construction of the biological shield and reactor tank system. HAN subsequently submitted a proposal to offer several pheases of services during the specification setting, initial design, final design, design drawing check, procurement and construction supervision stages of the project. This service would include both supervision of work in Indonesia by HAN representatives and some work by their staff in Los Angeles. Since HAN are subcontractors to General Atomic for construction of the biological shield and tank systems they were able to offer an attractive price to the Indonesians on the above work. The General Atomic work would involve some overlap with the architect-engineer services offered directly to the Indonesians thereby keeping the cost down. The approximate cost for all phases for the reactor hall and laboratory wing was about \$62,500 plus the local living expenses of the engineers.

Dr. Siveheesy plans to send a letter to Holmes and Harver indicating an immediate interest in assistance with approximately half the phases including the design stages with possible later interest in the procurement and construction supervision phases. It was generally agreed that an American engineering firm could be a valuable esset to the project in assuring a high degree of technical competency in the design and construction of the facility.

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TOAMS 253, continued Subject: Visit to Indonesia

The Indonesians have half the 13,000,000 (U.S. \$289,000) rupish that the project is expected to require and this amount must be committed in this calendar year. However, Mr. Saunders of UEOM has indicated that this money can be recommitted next year. The above cost is a very rough estimate and does not include many items such as site cost, site development, waste disposal, local currency costs associated with support of foreign engineers. The approximately \$300,000 foreign exchange estimated cost for the reactor does not include the A-E fee for the reactor hall and laboratory wing, waste disposal and ventilation equipment, laboratory equipment and adequate spare parts. A revised estimate will be submitted.

USCM plane to assist in the building and equipping of the laboratory building that will be used for research activities. It will not be directly associated with operation of the reactor but certain phases will be ecordinated during design and construction such as ventilation, waste disposal, and intervelated activities.

The Health Physicist and Radiochemist are the only two IARA experts of the seven requested that have been assigned to Indonesia and the former is the only one that has arrived. However, a biochemist, Dr. Barnett, was recently assigned to the Kentucky contract team at the Institute of Technology and some of his services will be available. Of the thirty-three proposed IAEA fellowships for 1960 only two or three long term ones to UESR have been implemented and none of these are designated for the Resentor Project.

Scetarjo Scepadi, 19858 #8, completed his work for an MS in Nuclear Engineering at the University of Michigan under a Mational Science Foundation Fellowship this spring and has received a one-year fellowship from the University of Kentucky team and will return in Summer 1961.

Sockardi, a physicist, was sent to the November 1960 Reactor Supervisors School at ORSORT under USCH sponsorship. Achmed Amirudin, the nuclear chemist who had worked for two years at the University of Kentucky, has extended his training for one year at Oak Ridge. He will return in Summer 1961. Socwarno, the health physics trained at Bombay will return November 1960 to work with Mr. Alamander.

The reactor site has been moved from the rather limited area on the cassus adjacent to Bosscha Laboratory to the second site mentioned in the writer's trip report of March 1960. This site is on municipally-omed land across the road and several hundred yards from Bosscha Laboratory. This site is somewhat larger and therefore offers some degree of flexibility in locating the reactor building and room for future expension. The city soo is immediately adjacent to the site which is on relatively high ground overlooking a small stream. The

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TOARC 253, continued Subject: Visit to Indonesia

property has several "squatters" living on it. In Indonesia, as in other countries in this area, it is nearly impossible to move them. The Institute has not decided what to do about them. Soundings will be made and other data collected for revision of the original reactor proposal. President Kossehi was particularly interested in using the present site since he objected to having such a "facility" of a non-academic nature on the Institute campus.

While this location offers the advantage of easier control of potential contamination it does have the disadvantage of greater separation of areas using radioactive materials. The latter will be a health physics monitoring problem.

Film Program

The following professional level atomic energy films were taken to Indonesia and left with Professor Ong at Bandung:

G-2 - Research Reactors -- ISA

G-16 - Radiopharmaceuticals: From Reactor to Physician

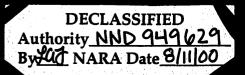
G-33 - Iodine - 131

M-51 - Protecting the Atomic Worker

He will send the films to Dr. Frankel at Gadja Mada who will return them to USCM for use by Dr. Siwabessy and then return them to the writer in Tokyo. Other films can be made available on request following return of the above four. There was keen interest in use of the films.

ec: Ambassador Jones, Djakarta Dr. Allen, Dir., USON, Bjakarta J. C. Heem, ICA/Wash. (Mild for Dr. Saunder's visit) NA Desk/State SAE/State US Mission to IAEA - Vienna

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SEA - Wenzel (in substance)

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SUBJECT	Request for Laws, I	Regulations and Congress Energy	ional Records

laws and regulations relating to Atomic Energy; and (b) copies of issues of the Congressional Record or excerpts therefrom recording Congressional discussion during the passage of these laws and their amendments. The Institute desires to use this material in the preparation of basic Atomic Energy law for Indonesia.

As the United States and Indonesia have signed an Atomic Energy Agreement which entered into force on September 21, 1960, the Embassy believes it would be in the interests of the United States to assist the Indonesian Government in preparing its Atomic Energy laws by supplying the material requested.

For the Ambassador:

Rolland H. Bushner Counselor of Embassy for Political Affairs

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ECON (in draft)

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		For the Ambassador:
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MRHUTH	**************************************	OFFICIAL USE ONLY
	REPORTER	

Januar 2,1950

Dear Congressman Baldwin:

I am writing in reply to your letter of January 31 to Secretary Rusk enclosing a copy of a newspaper article concerning our assistance to Yugoalavia and Indonesia.

The three patrol gunboats referred to in the article are being supplied to the Government of Indonesia under the Military Sales Agreement of August 13, 1958, between the United States and Indonesia. Under the terms of this agreement, the United States has engaged in a sales program to furnish military equipment and technical assistance to the Indonesian Armed Forces with the aim of assisting Indonesia to maintain its legitimate national defense and internal security. Since Indonesia is an island nation, these craft will be very useful for normal patrol operations as well as anti-smaggling activities. They were requested by the Government of Indonesia for these purposes.

Indonesia has followed a neutralist foreign policy which is described by the Government of Indonesia as "active and independent." In pursuit of this policy, the Indonesian Government has made it clear that it wishes to stand outside the conflict between East and West and that it desires to further the role of the Afro-Asian group of nations. Because of this, Indonesia has not joined SEATO or any other regional defense grouping. Within the country, the Indonesian Communist Party (Partsi Kommunist Indonesia-FKI) occupies a strong position in the Indonesian political scene. In the last two years the party has been active within the limits imposed by "Quided Democracy," a system of government instituted as a result of Indonesian discontent with the lack of achievement of their previous parliamentary political system. Under "Guided Democracy" the power and influence of all political parties has been circumscribed. Although the FKI, one of the largest Communist parties outside the Sino-Soviet bloc, is perhaps the best organized political party in Indonesia, its activities have been followed carefully and have been checked in several instances by military authorities who, under the emergency conditions prevailing in the country as a result of the

1958 rebellion,

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The Honorable
John F. Ealdwin,
House of Rauresentatives.

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	CONTINUE DISCHARGE TACTION OF THE TOTAL TO RM/R (WILL)